MANITOBA

ANNUAL REPORT

1982

Manitoba Police Commission

ELEVENTH ANNUAL REPORT

OF THE

MANITOBA POLICE COMMISSION

1982

March 14, 1983

The Honourable Roland Penner, Q.C.
Attorney-General for the Province of Manitoba
Legislative Building
Winnipeg, Manitoba

Sir:

The undersigned, pursuant to Section 22(7) of the Provincial Police Act, has the honour to present the Manitoba Police Commission Annual Report for the period January 1, 1982 to December 31, 1982.

J. J. Oliphant, Q.C.
Chairman

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INTRODUCTION

The Role of the Commission

The Manitoba Police Commission, instituted under the provisions of the Provincial Police Act (Chapter P150 of the Legislative Assembly of Manitoba), is a researching, standardizing and coordinating body that works to promote the prevention of crime, efficiency of police services and police/community relationships in the Province of Manitoba.

Using the powers given it by law, the Commission shall also hear appeals from any person who is a party to an inquiry or investigation, conducted by a police commission into a complaint or matter touching the conduct of any member of a police force or any matter or thing related to the maintenance and operation of a police force and who is aggrieved by any order or determination which was made in the disposition of the case.

Commission Membership

As of January 1, 1982, the members of the Commission were: Mr. Jeffrey J. Oliphant, LL.B., Q.C., Chairman; Mr. Einar Arnason; Mrs. Marvelle McPherson and Mr. Donald P. MacDonald.

Change in Membership

By Order-in-Council #305 dated March 17, 1982, the appointments of Mr. Einar Arnason, Mrs. Marvelle McPherson and Mr. Donald P. MacDonald were revoked and the following persons were appointed as members of the Manitoba Police Commission to hold office during pleasure:

Mr. Arne Peltz
Dr. Ken Hanly
Mrs. Cathie Hiller
Ms. Geri McRae

Mr. Arne Peltz was designated to be Vice-Chairman of the Commission.

Commission Staff

Executive Director	-	Max Mulder
Police Services Consultant	-	Del Hanson
Information Officer	-	Brian Phillips
Crime Prevention Coordinator	-	Lorne Gregorash
Administrative Secretaries	-	Michèle Vandal
	-	Sharon Davis (Feb. 15 - Dec. 3)

Staff Changes

Departmental reorganization resulted in two staff changes during the year 1982. During the month of November, the Information Officer, Brian Phillips, was transferred to the Administration Branch of the Department of the Attorney-General. On December 3, 1982, Sharon Davis vacated the position of Administrative Secretary. At the end of 1982, both positions were vacant.

Appeals

In May 1982, the Commission travelled to Brandon, Manitoba, to hear the appeal of Cst. Lorne Rice of the City of Brandon Police Department against the decision of the Brandon Board of Police Commissioners, dated January 28, 1982, dismissing him from employment as a police officer with the Brandon City Police Department effective the 28th day of January, 1982.

Upon hearing evidence adduced on behalf of the respondent of the Board of Police Commissioners of the City of Brandon and upon hearing counsel for the appellant and for the respondent and counsel aforesaid having indicated agreement to settle the matter on the terms hereinafter set forth, it was agreed:

1. the appellant Lorne Arnold Rice will tender his resignation as a police constable in the employ of the Board of Police Commissioners of the City of Brandon forthwith;
2. the Board of Police Commissioners of the City of Brandon will pay forthwith unto the said Lorne Arnold Rice as severance pay the sum of $10,000.00;
3. the Board of Police Commissioners of the City of Brandon will cooperate with the said Lorne Arnold Rice to permit him to make the most advantageous deal he is able with respect to pension rights and the Board of Police Commissioners of the City of Brandon acknowledge that they have no claim to the contributions made by the said Lorne Arnold Rice.

Commission Meetings

In addition to the appeal before the Commission in 1982, nine meetings were held to review and take action on a variety of matters.

CONFERENCES

Police Educators' Conference

The 1982 Police Educators' Conference Board of Canada held its 9th Annual Conference in the City of Edmonton, Alberta on May 24 through 28. On behalf of the Manitoba Police Commission, this Conference was attended by the Police Services Consultant. The theme of the Conference was "Cost Effective Training and Education in Times of Economic Restraint".

The Conference officially got underway on the morning of May 25th with the keynote address given by Ambrose Murphy of the Solicitor General's office in Ottawa. The remainder of that day was taken up with a lecture and working sessions on "How Adults Learn" given by Dr. Carlos Frewin, employed with the Inco Company Ltd., and formerly of the Confederation College in Thunder Bay, Ontario. During the noon hour luncheon hosted by the Edmonton Police Department, a very interesting speech was given by Edmonton Police Chief R. F. Lunny on future policing trends, police training during periods of economic cutbacks, and the obvious challenge presented by this condition.

On Wednesday, May 26, Lt. John Fakler of the Suffolk County Police Department, New York, gave a full-day session on various ways to use video as a training and educational tool in basic and in-service training. A practical exercise was completed to demonstrate the value of pre and post testing, which not only identifies students who do not require training resulting in man-hour savings, but also measures the benefits received by those who take the instruction.

On Thursday, May 27, the following sessions were presented:

1) Dr. Mike Szabo, Manager of Instruction Systems, University of Alberta
   - Computer Based Education and Training
2) Wayne Osbaldeston, representative of Control Data Canada
   - Explanation and Working Demonstration of Plato (Program Learned By Automated Teaching Operations)
3) S/Sgt. Noel Day, Edmonton City Police
   - Computer Managed Video Instruction and Practical Demonstration

A supper banquet was sponsored by the Province of Alberta with The Honourable Graham Harle, Solicitor General, as guest speaker. The talk highlighted the difficulties faced by elected officials representing the public in trying to financially support an increasing demand for more police services and expansion to combat ever-increasing crime rates, during times of economic recessions and cutbacks.

The annual Police Educators' Conference Board meeting was held on Friday morning, May 28th, and it was decided the 1983 Conference would be held in Quebec City following a formal application by Inspector Ray Couture, Training Officer with the Quebec City Police Department. Mr. Bob Palmer of the Lethbridge Community College in Alberta made tentative application for the Conference to be held there in 1984. That formally ended the 1982 Conference.

Symposium of Provincial Police Commissions

The 7th Annual Symposium of Provincial Police Commissions was hosted by the Manitoba Police Commission, and held at the Westin Hotel on September 19 - 22, 1982. Following the opening of the Symposium by the Chairman of the Manitoba Police Commission, each of the provinces attending reported briefly on their activities of the preceding year. The exchange of this information brought out a number of questions, answers to which were of interest and benefit to all.

The topic "Update on Technology in Police Work" was addressed by Mr. John Arnold of the National Research Council.

During the course of the Symposium, delegates presented papers on a number of issues. They were:

"Crime Prevention Update"
- by representatives of the Saskatchewan and Manitoba Police Commissions

"Regional Meetings With Municipal and Police Authorities"
- by Quebec Police Commission

"Concept and Practical Aspects of Auditing Police Forces"
- by the British Columbia Police Commission

"Private Police Industry"
- by New Brunswick Police Commission

"Police Costs and Options - Level of Service and Alternatives"
- by the Alberta Director of Law Enforcement

"Police Adequacy and Accountability"
- by Ontario Police Commission

"Proposed Law Enforcement Review Act"
- by Manitoba Police Commission

The topic "Effect of Canadian Charter of Rights and Freedoms on the Police" was presented by and discussed with Mr. Allan Borovoy, General Counsel for the Canadian Civil Liberties Association.

Some of the highlights of the Symposium were the dinner on Monday evening with the Attorney-General of Manitoba, The Honourable Roland Penner, as guest speaker and the reception and luncheon on Tuesday with the Lieutenant Governor at Government House.

An elaborate account of the proceedings was compiled and distributed to the participating delegates of the Symposium.

Northern Association of Community Councils

The annual conference of the Northern Association of Community Councils was held on August 18, 1982 in the Marlborough Inn, Winnipeg, Manitoba. The Police Services Consultant participated on behalf of the Manitoba Police Commission. This conference provided an excellent opportunity for the Consultant to meet with members of the Councils and to discuss policing and police matters, especially with those communities which are served by the Community Constable Program. The participation of the Police Services Consultant is of dual benefit, since the delegates are mainly from remote areas and visits to those areas are sometimes few and far between. On the one hand, the delegates were able to bring forward certain policing concerns but also get an opinion about how the Community Constable Program is progressing in total. On the other hand, the Consultant felt that it was an excellent forum in which the service problems, complaints, bouquets etc. could be brought forth. For the purpose of disseminating information, the Manitoba Police Commission had established a police services booth in the Marlborough Skyview Ballroom on the eighth floor.

POLICE TRAINING AND EDUCATION

Canadian Police College - Advisory Committee

The Canadian Police College is operated under the auspices of the Solicitor General's Department and provides specialized management and police skills programs to all Canadian police forces. The College operates from a campus outside of Ottawa. An Advisory Committee drawn mainly from provincial police commissions provides advice and input to the directors of the College.

The Vice-Chairman was designated by the Attorney-General as Manitoba's representative on the Canadian Police College Advisory Committee, and attended the 13th Meeting of the Committee held in Ottawa on June 2, 1982. The meeting scheduled for November 1982 was cancelled due to federal government restraint policies.

Provincial representatives were updated on programs and activities at the College, and had an opportunity to provide comments from a provincial perspective. Major research projects were described to Committee members, covering topics such as police manager development, policing native communities, urban policing, financial planning for police departments, and municipal government relations.

In reporting back to the Manitoba Police Commission, the Vice-Chairman expressed concern over the extent to which the lessons of the McDonald Royal Commission on the R.C.M.P. wrongdoing were being integrated into the curriculum of the College. Another area deserving of continued attention is the commitment to training in police-minority relations.

The Manitoba Police Commission continued as in past years to administer the allotment of spaces on the Canadian Police College courses for members of municipal police departments in Manitoba. Of the 66 positions requested in 1982, 54 were allocated by the College. Approximately 53 municipal police officers attended courses.

Training of Native Constables

In 1982, no native constable training courses were coordinated by the Police Services Consultant. This occurred because two two-week courses were held late in 1981, and two more back-to-back courses were booked for January 10 and February 4, 1983, since this time appeared most suitable and was the available space at the St. Benedict's Educational Centre. It is anticipated that 40 candidates from the Band Constable system, Community Constable Program, and D.O.T.C. Police Force will be given a basic knowledge of police work on these courses. The training syllabus will remain much the same except for a few minor changes.

Municipal Police Workshops

The Police Services Consultant arranged and coordinated four municipal police workshops in 1982, all of which were held in the City of Winnipeg. They attracted as many as 16 policemen to one of these workshops and our lowest attendance was 8 people. This included representatives from the following police departments: Town of Altona, R.M. of East St. Paul, R.M. of LaBroquerie, R.M. of Lac du Bonnet, Town of Winkler, Village of Somerset, Town of Morden, Village of Winnipegosis, and D.O.T.C. Police Force.

Police topics offered at the workshops were as follows:

Workshop #1 February 17-18

(i) Officer Survival - searches of residence and vehicles, safe approach etc.
Lecturer - Cpl. Arnold Carver, Winnipeg R.C.M.P. Drug Squad

(ii) Serious Crime Scenes
Lecturer - Cpl. Dennis Gray, Winnipeg R.C.M.P. G.I.S.

Workshop #2 April 14-15

(i) Fraud Related Arson Investigation
Lecturer - Mr. Bill Taylor, Special Agent for Insurance Crime Prevention Bureau, Winnipeg

(ii) Arson Investigation
Lecturer - Assistant Fire Commissioner Dave Pearson, Provincial Fire Commissioner's Office

(iii) Police Professionalism
Lecturer - Cpl. Terry Smith, R.C.M.P. Winnipeg, Commercial Crime Section

Workshop #3 May 12

(i) Charter of Rights Seminar
Lecturers - Mr. John Guy and Mr. Murray Conklin,
Attorney-General's Department

Workshop #4 December 7-8

(i) R.C.M.P. Crime Detection Laboratory User Committee Meeting
Monitor - Insp. Vic Molchanko, Officer-in-charge, Winnipeg
R.C.M.P. C.D.L.

(ii) Winnipeg R.C.M.P. Crime Detection Laboratory Tour
Insp. Vic Molchanko and staff

(iii) Auto Thefts
Lecturer - Cst. James Hakes, R.C.M.P. Winnipeg G.I.S.

These municipal workshops will be continued in 1983 due to a most favourable response from municipal departments and D.O.T.C. representatives who have been in regular attendance.

INFORMATION SERVICES

On Patrol in Manitoba

On Patrol in Manitoba is a quarterly journal published by the Manitoba Police Commission as a service to police officers and other professionals within the administration of justice in Manitoba.

The objective of the magazine is the promotion of cooperation and understanding between the police and private citizens. Any matter which tends to alienate the general public from police with respect to policing in the Province is an appropriate matter for comment or discussion in "On Patrol", but should be in the form of constructive criticism and positive recommendations so as to rectify existing conflicts.

In addition to striving to be educational, "On Patrol" is to promote the concept of impartial treatment of all persons with whom police officers come in contact while carrying out their duties regardless of the offence committed or alleged to have been committed; regardless of the color, ethnic or national origin, sex, economic station in life, ideology or religion of the person involved; and regardless of any other reason for the contact.

All municipal police forces are constituted by the authority of provincial legislation therefore no material is to be published in "On Patrol" which conveys the impression, either expressed or implied, that a municipal police force is a final authority in any phase of policing policy.

Editorial Committee

All articles and other items submitted for publication are reviewed by the Editorial Committee. The following people are members of this Committee:

Max Mulder, Executive Director, Manitoba Police Commission
(Managing Editor)
Brian Phillips, Information Officer, Manitoba Police Commission
(Editor)
S/Sgt. Cal Hughes, Winnipeg Police Department
S/Sgt. Richard Scott, Winnipeg Police Department
Sgt. Lorne Lowe, Royal Canadian Mounted Police
Sgt. Bryan Kramble, Winnipeg Police Department
Mr. James Toal, Alcohol Foundation of Manitoba

Circulation

The readership of On Patrol was approximately 2,350 in 1982, the bulk of which is provided to members working in the administration of justice.

The Commission continued with its policy of accepting subscriptions for the magazine ($4.00/year) from people outside the Province and certain persons within the Province. These subscriptions do not, however, represent any substantial increase to overall subscribers.

Content

Approximately 75% of the articles published in 1982 came from sources from within Manitoba. The remainder were solicited from authors in other parts of Canada and were reprinted from professional journals.

The spring issue featured "A Decade of Service" giving an overview of the various programs which were established by the Manitoba Police Commission during its first ten years of operation.

The fall issue recorded the introduction of a crime prevention display trailer, which was donated to the Manitoba Police Commission by the Kiwanis Club of Winnipeg and the Kiwanis Club Foundation.

The following list highlights some of the articles published in 1982:

Vol. 9, No. 1, Spring 1982
- Selkirk Citizens Respond to Crime Fear Survey, by Sgt. Lorne Lowe, R.C.M.P.
- Environmental Accidents, by Laurie Streich
- Hunter Access - Leased Crown Lands, by Bud McIvor
- Operation "Candy Cane", by Cst. Bert Clarke
- Farm Chemicals - One Approach to Theft Prevention, by Cpl. Del Cline
- Helping Children's Dreams Come True, by Jack Rempel
- Photographic Evidence - Speedometer Examinations, by J. H. Adlard and B. E. Hutsel

Vol. 9, No. 2, Summer 1982

- Brandon City Police - A Century of Service, by Cpl. R. Bruce
- Enforcement of Family Law Court Orders: Guidelines, by G. R. Goodman, Q.C.
- Advanced Driving Techniques, by Sgt. Bryan Kramble
- The National Resource Officer - An Inside Perspective, by E. R. (Ray) Elke
- Nutritional Stress in Policing, by Jerry L. Brinegar
- "Cops" to Swap Cards With Kids - Football Trading Card Program
- November '82 - Crime Prevention Month
- Winnipeg Police Pipes and Drums Celebrates 60th Anniversary

Vol. 9, No. 3, Fall 1982

- Symposium of Provincial Police Commissions - Message from Chairman
- Broken Windows (Part I), by James Q. Wilson and George L. Kelling
- Crime Data Analysis: The Weak Link in Community Crime Prevention Programs, by John T. Donohue
- Wabowden, Manitoba - Officer Ollie a Hit
- Court Fine Option Program in Place
- Cottage Security/Whiteshell Provincial Park, by Sgt. Lorne Lowe
- Planning for Community Crime Prevention, by Rick Linden
- Manitoba Police Commission to Begin Volunteer Program
- The Portage la Prairie Project
- Admissibility of Intercepted Communications: The Voir Dire, by B. Mellon

Vol. 9, No. 4, Winter 1982

- Broken Windows (Part II), by James Q. Wilson and George L. Kelling
- New Crime Lab Facility Planned for Manitoba
- The Victim-Witness Program, by Cst. Bernard Dionne
- "Knowing Keeps You Going", by Bob Hole
- A Less Violent Means, by Cst. John Robins
- Manitoba Protective Officers Association, by Capt. Lloyd Bailey

Library

The Commission maintains a small library, stocked with publications on police training, security, crime prevention promotion and law enforcement in general. In addition, many law enforcement periodicals are catalogued and available to police officers, students and members of the general public. Specific articles on the administration of justice are filed for information and research purposes.

Crime Prevention Information

In addition to a variety of publications on law enforcement related matters, the Commission publishes a number of specific pamphlets. They are as follows:

Protection for Senior Citizens
Woman Alone
Home Security
Business Security
Fraudulent Cheque Protection
Operation Provident
Operation Identification
Tips to Stop Shoplifting
Auto Theft Prevention
Shoplifting, It's a Crime

Two publications which have gained much popularity are the "Crime Prevention Guide" and the "Officer Ollie" coloring book.

LEGISLATION

Law Enforcement Review Act

The Attorney-General engaged the consultation services of Dr. John Hogarth, Law Professor and former Chairman of the British Columbia Police Commission, to assist in the preparation of a new structure for a citizen complaint procedure. The Minister circulated a draft bill to law enforcement agencies and other organizations inviting them to respond to the various aspects of the proposed legislation.

At the beginning of the second session of the 32nd Legislature, the Attorney-General introduced Bill 2, An Act to Establish a Citizen Complaint Procedure Against Certain Actions of Municipal Police Officers. The legislation calls for the appointment of a Commissioner of Complaints and the establishment of a Law Enforcement Review Board. The Commissioner and the Board will only deal with matters in which a member of the general public is involved.

In addition to the introduction of the legislation, the Minister circulated a discussion paper to a number of groups, with an invitation to meet with him to express and discuss any concerns they may have regarding the undertaking.

It is assumed that the Legislature will deal with this matter after it resumes the session in February of 1983.

Photographs on Drivers' Licenses

The Commission pursued the matter of inserting photographs on drivers' licenses by seeking the views and opinions of a number of organizations which may benefit by or be concerned with such implementation.

A one hundred percent response to the question revealed that almost everyone contacted highly recommended early implementation of this special feature.

A special meeting was held with representatives of the Motor Vehicle Branch who were in full support of the attempt of the Manitoba Police Commission. They presented an action plan that would include a further survey amongst licensed drivers and an analysis of the start-up cost together with the yearly expenditure required. On December 3, 1982, the Commission decided to recommend to the Attorney-General that steps be taken towards early proclamation of the legislation concerning the application of photographs on Manitoba drivers' licenses, subject to the Commission's concern of possible misuse of photographs for purposes other than identification on the drivers' licenses.

CRIME PREVENTION AND POLICE-COMMUNITY RELATIONS

Crime Prevention Committee

The provincial Crime Prevention Committee was expanded during the year 1982. In addition to representation from the R.C.M.P., Winnipeg Police Department, Brandon City Police and the Manitoba Police Commission staff, representatives joined the Committee from the Canadian Forces Service Police (C.F.B. Winnipeg), Manitoba Government Security Services and the Dakota Ojibway Tribal Council Police. The original Committee was established in 1976 to facilitate the exchange of information and materials pertaining to crime prevention. The principle of "Working Together to Prevent Crime" continued to dominate the coordinated approach to crime prevention in Manitoba. The Committee would meet periodically to discuss matters of mutual concern and to plan regional meetings which are held once a month in various locations throughout the Province.

Regional meetings are hosted by a local municipal police department or R.C.M.P. detachment, depending on the location. During 1982, special emphasis was placed to attract the involvement of non-police personnel to participate at those meetings. Although varied, the attempts were not in vain and on many occasions an exchange of meaningful information was experienced.

In the spring of 1982, the Committee approved a new program with anticipation that it would enhance the relationship between the police and the youth in our community. Working together with the Winnipeg Blue Bombers, 24 football players' pictures were placed on cards and

each of the cards displayed a "Bomber tip" and a crime prevention message. This football card program was fully endorsed by the police agencies throughout the Province which would also take the responsibility for orderly distribution. The program was supported in a financial way by the Optimist Clubs of Manitoba and the Union of Manitoba Municipalities. A total of two million cards were distributed during a 12-week period.

At the conclusion of this worthwhile program, it was determined that this should become an annual event. Although no specific preparation was made during 1982, the general consensus of the Committee was that the "Winnipeg Jets" should be approached to carry the program in the 1983-84 season.

Crime Prevention Presentations and Displays

During the year 1982 there were a total of nine crime prevention seminars held throughout the Province of Manitoba. The locations were Brandon, Thompson, Selkirk, Minnedosa, Winkler, Canadian Forces Base Winnipeg, and three in the City of Winnipeg.

Persons attending the seminars were mainly from the various police departments. Depending on the location, the seminars were attended by representatives of the radio, press, service clubs, schools and municipal councillors and other interested home and business owners. The numbers fluctuated from approximately 25 persons to numbers as high as 45 to 50 per seminar.

Although sponsored by the Crime Prevention Committee, the seminars were hosted by the police representatives of the area where the seminar was being held.

Discussions were held on the following topics:

Home and Business Security
Locks and Security Alarms
Neighborhood Watch Program
Cottage Security
Operation Identification
Operation Provident
Personal Security (Women Alone & Senior Citizens)
Alcohol and Drug Programs
Wildlife Act - Enforcement and Prevention
Cattle Rustling and Prevention
Chemical Theft Prevention
Vandalism Prevention

One of the programs which was emphasized at every seminar was the Manitoba Police Commission Officer Ollie Program. Police personnel were made aware of the utilization of this particular program in their local schools. They were always assured that all the arrangements for presentations would be channelled through their police agency.

The Commission received a total of 539 requests to obtain an Operation Provident number. By December 31, 1982, the total number of businesses provided with such a number amounted to 3,971.

Crime Prevention Mascot

During 1982 "Officer Ollie" visited approximately 110 schools in the Province of Manitoba performing before 22,035 children from nursery to grade six in both rural Manitoba and the City of Winnipeg.

The program is a joint effort between local police departments in Manitoba and the Manitoba Police Commission. There is no doubt that the enthusiasm generated by this program contributes positively to the improvement of police-community relations. The message being conveyed is to bring about a better understanding of the police and the police function by children at an early age.

Crime Prevention Presentations

A total of 22 crime prevention presentations were made to women's groups, service clubs, senior citizens, Chamber of Commerce, youth groups and business groups.

Crime Prevention Displays - Portable

The portable crime prevention display which is jointly operated by the R.C.M.P. and City of Winnipeg Police was used at a number of locations in Manitoba. Among them were a special display in Morden, Home Expressions Show in Winnipeg, Thompson Police Week, Steinbach Days, Red River Exhibition, Crime Prevention Month in Flin Flon and Dauphin. In addition, displays were set up in some major shopping malls in the City of Winnipeg. This display was used for a total of 53 days.

Crime Prevention Displays - Trailer

Through "Working Together" the Commission was fortunate to start operating a new type of crime prevention display. This display was in the form of a 28-foot trailer designed by the Manitoba Police Commission and built by the national trailer manufacturing company of Triple E in Winkler, Manitoba. The main contribution to the purchase of this trailer was made by the Kiwanis Club of Winnipeg and the Kiwanis Club of Winnipeg Foundation. The outfitting of the inside of the trailer was donated by a number of organizations such as locksmiths, alarm companies, City of Winnipeg Police, Royal Canadian Mounted Police, Canadian Forces Services Police, Altona Police, Morden and Winkler.

Law Enforcement Explorers Program (L.E.E.P.)

L.E.E.P. is a 15-week evening program for high school students in the City of Winnipeg. The program is designed to familiarize the students with careers in the administration of justice and to give them a basic understanding of the system.

Seventeen students from eight different schools participated and completed the two-hour classes from January 20 to May 5, 1982.

The program included a number of activities including the following topics:

- Model of the criminal justice system
- Recruitment, training, etc.
- Tour of the Safety Building
- Role of legal professionals
- The courts
- Identification
- Crime prevention
- Corrections

Resource people for the course included Manitoba Police Commission staff, members of the R.C.M.P. and the Winnipeg Police Department, representatives of the Attorney-General's Department, Corrections and Community Services. The Commission also worked very closely with the Work Education and Career Consultant of the Winnipeg School Division.

The students were given a general knowledge test at the beginning and at the end of the course. The scores on the final test increased appreciably over those of the first test which is indicative to some extent that learning has taken place.

Students completing the program were presented with Certificates of Attendance from the Commission and some were eligible for a credit at their individual school.

Summer Student Program

The Commission employed a total of 18 students through the In-Government Student Temporary Employment Program (STEP) in 1982. All the students were at the post-secondary level of education and worked for a period of 16 weeks beginning early in May and ending in the latter part of August. The students were hired under two separate projects and were deployed in the following manner: 10 for Police Youth Relations and 8 for Crime Prevention Promotion.

The Police Youth Relations Project was the eighth the Commission has coordinated and offered to the native communities in rural Manitoba. Students employed in the project worked in a number of locations and the objectives of the program were as follows:

1) To develop and operate a community-based program of recreational and leisure-time activities for youth as a constructive alternative to delinquency.

2) To provide opportunities for youth who have demonstrated abilities to develop leadership skills.
3) To encourage police, other criminal justice system personnel and local leaders to participate in the development of the program and wherever possible to become involved in activities.
4) To demonstrate to local citizens that organized programs can help to alleviate delinquencies.

Although the kinds of activities were dependent to a large extent on the resources available locally, they generally included team sports, indoor sports and games, camping, hiking, creative crafts, excursions, dances, wiener roasts, fund-raising events, cultural activities and a variety of other special events. Some of the students also had facilities to run drop-in centres that were open to youth on a day-to-day basis. Educational activities pertaining to alcohol and drug abuse, "sniffing" and vandalism were also incorporated into some programs. In one location, the students took on the additional responsibility of supervising youth who had been referred by the courts to perform community services.

Local police officers, R.C.M.P., were encouraged to become involved in the program activities to enhance the police-youth relations. They were supportive of the program and its objectives.

The students involved in the Crime Prevention Promotion project were assigned a variety of different tasks. Some were involved in assisting local communities in the promotion of Operation Provident and Operation Identification. Others provided excellent assistance in attending the crime prevention display at the various locations. A number of research projects were assigned to the students which they could attend to when their presence at the displays was not required.

POLICE SERVICES

Assistance to Municipalities

Contact was maintained with rural municipal police departments during 1982 to provide information and advice which may be requested. Municipal police departments in the Village of Somerset and the Village of Winnipegosis were both phased out during 1982 with the responsibility being taken over by the R.C.M.P. on an extended contract basis. Informal audits of three rural police departments were done, including a review of their uniform crime reporting returns. Eight lock-up inspections were completed with one report submitted to the Attorney-General for his review.

Northern Manitoba Community Constable Program

The Commission, through the Police Services Consultant, has continued its involvement with the ongoing Community Constable Program which began in 1973. This Program is administered and funded by the Department of Northern Affairs and the primary goal is to provide local police service to northern communities where the R.C.M.P. are not readily available.

Although primarily involved with the operational aspects of the Program, the Police Services Consultant assists in the selection of the candidates for the Community Constable positions, provides training and guidance to Community Constables on the job, assists with the acquisition and standardization of uniforms and equipment and monitors the performance of the Community Constables. Meetings are often requested to explain the relationship which should exist between the Community Constable, the local police committee, councils, and the general public. The cooperative relationship which must exist between the local Community Constable and the R.C.M.P. who retain primary responsibility for enforcement in the area is often not understood and requires clarification

In promoting the above objectives, the Police Services Consultant held 22 meetings with mayors and councils of several communities, made 25 visits to Community Constables, investigated or assisted with 4 complaints against Community Constables, was involved with 11 social investigations and sat on 4 selection boards. All training needs for Community Constables were met; that is, 3 Constables were trained late in 1981 and provision made for 5 to be trained in January 1983. Arrangements were made in 4 instances for Community Constables to receive one week of on-the-job training with local R.C.M.P. detachments.

Fifteen northern communities now participate in the Program. Two communities did not have Constables in position throughout 1982, one because the program contract was temporarily cancelled and the other because applicants for the position of Community Constable were either not suitable or unacceptable to selection boards. Three Community Constables were hired to fill vacancies in 1982 and one Constable resigned for personal reasons.

The Program seems to be achieving more stability with time and experience. Several Community Constables have now developed sufficient interest in policing to seek more permanent and challenging careers in that field by applying for the R.C.M.P. Option 3b Program.

Band Constable Program

Frequently, Chiefs and Councils for Band Constables seek the assistance of the Police Services Consultant regarding provision of basic training, acquisition of various items of police equipment, resolution of policing problems or clarification of R.C.M.P. action or responsibilities in relation to the maintenance of law and order on reserves.

Assistance is constantly rendered in the process of obtaining Orders of Appointment for Band Constables under the provisions of the Manitoba Provincial Police Act. This assistance

could be the provision of the necessary forms and completion thereof and social investigations. Subsequently, the Police Services Consultant will advise Chief and Council on the suitability of the applicant and on the advisability of their Band Constables attaining peace officer status.

R.C.M.P. Winnipeg Crime Detection Laboratory

Inspector V. Molchanko, Officer in Charge of the Winnipeg Crime Detection Laboratory, initiated the Crime Detection Laboratory Users Committee in 1982 to foster better communication, understanding and delivery of laboratory services to the various police departments it serves. The Police Services Consultant was invited to represent the smaller rural municipal police departments on this Committee. The inaugural meeting was held on June 15, 1982 at the R.C.M.P. Headquarters, "D" Division, in Winnipeg. The Manitoba Police Commission hosted the second meeting held on December 7, 1982 in the Woodsworth Building. The first meeting was largely devoted to clarification of the necessity for such a Committee and discussing methods to improve reporting procedures and communication between police departments and the laboratory. The second meeting highlighted the presentation by the recently appointed Chief Medical Examiner, Dr. Peter Markesteyn, who gave an interesting presentation on some future changes he hopes to implement in the conduct and investigation of cases coming within his jurisdiction. Supervisory personnel from a number of rural municipal police departments were invited to this meeting because of the informational value to them.

The Police Services Consultant's primary function on this Committee will be to receive and convey any concerns they have with the delivery of services by the Crime Laboratory and the dissemination of information on new methods which will be helpful to police officers in discharging their responsibilities.

Criminal Justice Seminars

The Police Services Consultant coordinated three public legal education seminars in northern native communities or reserves. These seminars are jointly funded by the federal Department of Justice and the Province of Manitoba and are done with the overall objective of providing residents in these communities with a better understanding of the law and the workings of the administration of justice.

Agendas are usually prepared beforehand so specific problems related to an area are dealt with. A general question period is always included which normally broadens into any aspect of the law and the enforcement thereof. The seminars are well advertised in advance so all interested parties in the community can attend. School children from grade 7 to 12 are included to increase their knowledge of individual rights and the law. Resource people participating at the seminars generally include a Provincial Court Judge, Crown Attorney, Probation Worker, Health Care Worker, Native Court Communicator and an Interpreter.

In 1982, seminars were held at Little Grand Rapids Reserve on March 11, Pukatawagan on October 19, and Brochet on October 20. Attendance figures ranged between 65 and 125 people. In each case community leaders expressed their sincere appreciation for the opportunity to discuss problems of mutual concern and increase their understanding of the criminal justice process.

MISCELLANEOUS

Volunteers in Public Service Program

On May 3, 1982 the Manitoba Police Commission's Volunteer Program began with funding from the Department of Labour and Manpower's Volunteers in Public Service Program.

The V.I.P.S. Program was initiated in 1978 and is managed by the Employment and Youth Services Branch. The overall purpose of the V.I.P.S. Program is to assist government agencies develop a structured program for using volunteers. To aid agencies, the V.I.P.S. Program funds a Coordinator of Volunteers position for a demonstration period of up to two years. The Coordinator of Volunteers manages the volunteer workforce, which assists the agency in attaining specific goals.

The goals and objectives that were set for the Manitoba Police Commission Volunteer Program are:

1) To supplement the efforts of the Manitoba Police Commission in promoting crime prevention through the use of volunteers.
2) To provide opportunities for Winnipeg residents to contribute to the crime prevention field and to acquire work experience through volunteer participation.
3) To create community awareness and facilitate a cooperative community effort in the field of crime prevention through volunteers to reduce crime.
4) To promote public understanding of the police and their functions thereby improving police/community relations.

After four months of planning, the program began recruiting volunteers in September 1982. As of December 31, 1982 a total of 27 volunteers were involved in 11 different projects. They had accumulated a total of 281.75 volunteer hours.

The volunteer projects include such things as the Officer Ollie Fan Club which is responsible for answering the huge amount of mail that Officer Ollie receives from school children. Volunteers also work on "On Patrol in Manitoba" as researchers and writers. As well,

a Readers' Survey of On Patrol is being conducted by volunteers.

Crime Prevention Displays, coordinated by the Manitoba Police Commission or the Winnipeg Police Department, are now partially staffed by a volunteer workforce who answer questions posed by the public on a variety of crime prevention topics.

Library assistants work in the Manitoba Police Commission Library performing a number of services such as reference assistance to the public and updating information files.

Volunteers are also working on revising and updating the Crime Prevention Handbook that the Manitoba Police Commission distributes to the public.

These projects, as well as others, all help the Manitoba Police Commission expand and improve their services to the public.

Funding for the Volunteer Program has been approved for the second year by the V.I.P.S. Program and development and expansion will continue.

EXHIBIT A

Royal Canadian Mounted Police - Municipal Policing Contracts

Beausejour (Town of)
Boissevain (Town of)
Carberry (Town of)
Carman (Town of)
Dauphin (Town of)
Flin Flon (City of)
Gillam (L.G.D. of)
Gimli (Town of)
Killarney (Town of)
Leaf Rapids (L.G.D. of)
Lynn Lake (L.G.D. of)
Minnedosa (Town of)
Neepawa (Town of)
Pinawa (L.G.D. of)
Portage la Prairie (City of)
Roblin (Town of)
Russell (Town of)
Selkirk (Town of)
Souris (Town of)
Steinbach (Town of)
Stonewall (Town of)
Swan River (Town of)
The Pas (Town of)
Thompson (City of)
Virden (Town of)
Winnipeg Beach (Town of)

EXHIBIT B

Royal Canadian Mounted Police - Extension Contracts

Arborg (Village of)
Birtle (Town of)
Crystal City (Village of)
Dunnottar (Village of)
Elkhorn (Village of)
Emerson (Town of)
Erickson (Village of)
Ethelbert (Village of)
Gilbert Plains (Village of)
Gladstone (Town of)
Glenboro (Village of)
Grandview (Town of)
Hamiota (Village of)
Lac du Bonnet (Village of)
MacGregor (Village of)
Manitou (Village of)
McCreary (Village of)
Melita (Town of)
Minitonas (Village of)
Morris (Town of)
Niverville (Village of)
Notre Dame de Lourdes (Village of)
Pilot Mound (Village of)
Pine Falls (Town of)
Powerview (Village of)
Riverton (Village of)
Rossburn (Village of)
Ste Anne (Village of)
St. Claude (Village of)
St. Pierre (Village of)
Ste Rose du Lac (Village of)
Shoal Lake (Village of)
Snow Lake (L.G.D. of)
Somerset (Village of)
Teulon (Village of)
Treherne (Village of)
Winnipegosis (Village of)

EXHIBIT C

Municipal Policing

Altona (Town of)
Bacon Ridge
Brandon (City of)
Cornwallis (R.M. of)
Deloraine (Town of)
East St. Paul (R.M. of)
La Broquerie (R.M. of)
Lac du Bonnet (R.M. of)
Morden (Town of)
Rivers (Town of)
Springfield (R.M. of)
Victoria Beach (R.M. of)
Whitehead (R.M. of and Village of Alexander)
Winkler (Town of)

City of Winnipeg

District 1	Inner-City
	Winnipeg West
District 2	St. James Assiniboia
District 3	North Winnipeg
	West - Old Kildonan
District 4	East - North Kildonan
	Transcona
District 5	St. Boniface
	St. Vital
District 6	South Winnipeg
	Fort Garry
	Charleswood
	Tuxedo

EXHIBIT D

Northern Community Constable Policing

Barrows
Berens River
Brochet
Camperville
Cormorant
Crane River
Cross Lake
Duck Bay
Easterville
Manigotogan & Seymourville
Moose Lake
Norway House
Pelican Rapids
South Indian Lake
Waterhen